Grant Recipient Training

Part I: Administrative & Fiscal Management



CRIME PREVENTION AND JUSTICE ASSISTANCE DIVISION (CPJAD) GRANTS AND PLANNING BRANCH

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Introductions

Grants & Planning Branch

Branch Chiefs:



Calleen Ching, Shaleigh Tice

Criminal Justice Planning Specialists:

Rima Ah Toong, Randi Barretto, Jennifer Cullen, Dawn Martin, Memory Tanuvasa, Courtney Velazquez

Schedule

- Morning Session (9:00 a.m. 12:00 noon)
 - Part I: Administrative & Fiscal Management for Project Directors & Fiscal Officers
- ◆ Afternoon Session (1:00 3:00 p.m.)
 - Part II: Grant Reporting Requirements



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Purpose

- Overview of grant requirements for new and experienced recipients
- Highlight new and existing grant requirements
- Information for successfully administering grant-funded projects

Agenda

Part I: Administrative & Fiscal Management

- Program Oversight
- Fiscal Oversight
- Monitoring, Records, & Reports
- Assurances & Certifications
- Resources

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U.S. Department of Justice

- Office of Justice Programs (OJP)
 - > Bureau of Justice Assistance (BJA)
 - > Office for Victims of Crime (OVC)
 - > National Institute of Justice (NIJ)
- Office on Violence Against Women (OVW)







NIJ | National Institute of Justice

Contract Terms

- Agency refers to Department of the Attorney General
- **Grantee** refers to grant <u>recipient</u>
- **Subgrantee** refers to <u>subrecipient</u> with whom grantee contracts services
- Project Periods federal vs. project

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I. Program Oversight

Using a TEAM Approach



Best Practices: Coordination

- Consistent communication between Project Director and Fiscal Officer
- With other specialty offices
- With line staff
- With stakeholders



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Impact of Effective Communication

- ▶ Better coordination of activities
- ▶ Maximize use of available resources
- ▶ Reduce confusion and frustration
- Minimize delays
- ▶ Reduce expenditure problems
- ▶ Ensures that required reporting will be completed



Roles

Project Directors

Identify expectations that you have for Fiscal Officers in managing the project

Fiscal Officers

Identify expectations that you have for Project Directors in managing the project

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Project Director - Program Oversight

- Ensure all personnel assigned/working on the project understand objectives, activities, and data reporting requirements
- 2. Ensure activities are performed in a timely manner
- Ensure appropriate documentation regarding project activities (e.g., time & activity sheets) are kept and CPJAD reporting deadlines are met

Project Director - Program Oversight

- 4. Complete progress reports
- Ensure compliance with Special Conditions
- 6. Request contract modifications
 - Final deadline for requesting modifications is
 45 days prior to end of project period

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Project Director - Program Oversight

- 7. Forward training requests to CPJAD for prior approval
- 8. Ensure grant and match funds are fully expended
- Keep detailed inventory list of equipment purchased

Project Director – Program Oversight

- 10. Ensure that if information about the project is printed, published, or cited in a report, it indicates the project was supported by an award through NIJ, OJP, OVC, or OVW
- 11. Add disclaimer to printed materials:
 "Points of view in these documents are those of the author and do not necessarily represent the official position or policies of the U.S. Department of Justice."

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Project Director - Program Oversight

- 12. If delayed start within 30 days:
 - Submit reasons for delay, steps taken to initiate project, and anticipated starting date in writing to CPJAD
- 13. If delayed start within 90 days:
 - Report status and reason for delay (in writing),
 CPJAD may determine if delay is excessive and contract may be reduced or terminated

Project Director - Fiscal Oversight

- Coordinate regarding expenditures, timing of purchases/obligations
- Conduct monthly analysis
 of expenditures determine if budget needs
 revision or if project period
 needs extension



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Project Director - Fiscal Oversight

- Confirm fiscal reports are submitted on time (Signed hard copy due in CPJAD office by the 15th of every month)
- 4. Obligate funds before end of project period
- 5. Ensure obligations (encumbrances) have documentation that obligation was incurred prior to end of project period (e.g., dated purchase order or invoice)

Project Director - Fiscal Oversight

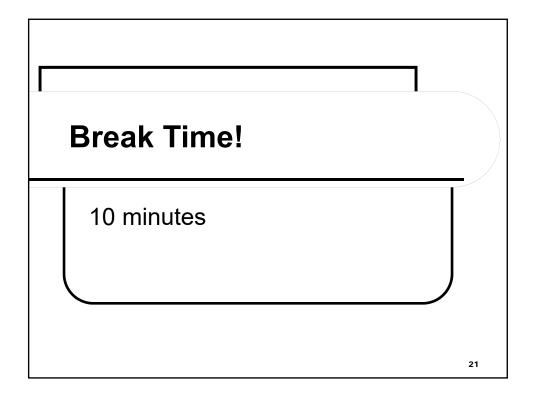
- Ensure funds which are not obligated/expended by end of project period are returned to CPJAD
- 7. Ensure that funds are not obligated for activities that occur *outside* of project period
- 8. Ensure equipment is purchased (or procurement process is started) early in the project period

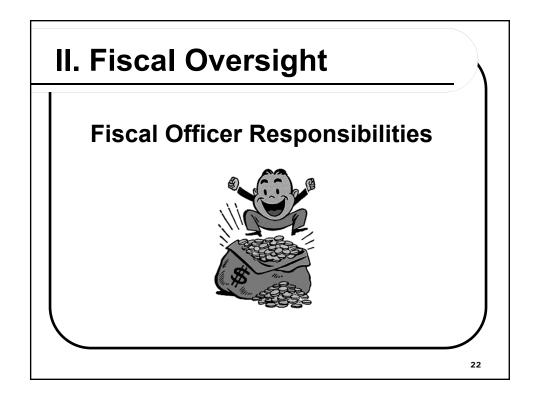
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Compliance with Grant Regulations

CPJAD may withhold payments if Grantee does not:

- Reach program/project goals
- Minimize time between cash drawdowns and expenditures
- Adhere to grant requirements or Special Conditions
- Submit accurate and timely reports (i.e., fiscal and progress reports)
- Achieve timely financial reconciliation and closeout at end of project period
- Award and administer Subgrantee contracts properly





Fiscal Officer Responsibilities

- Ensure acceptable and adequate accounting system and internal controls exist
- 2. Monitor cash balance/expenses
- Prepare and submit financial reports to CPJAD
 - Request for Funds (RFF) monthly
 - Project Expenditures and Obligations (PEO)quarterly

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Definitions: Obligation vs. Expenditure

- **Obligation:** Funds not spent yet, but are committed for a specific budget item (e.g., purchase order)
- Expenditure: Funds that have been spent (e.g., payroll records & receipts)

Definitions: Match Requirement

"Cash Match"

Additional funds made available by recipients of grant funds

Examples:

- State/County funds
- Equitable sharing program (federal asset forfeitures)
- Private sources
- Program income & interest from program income
- Program income from seized assets and forfeiture, etc.

"In-Kind Match"

Value of something received or provided that does not have a cost associated with it; paid or given in goods, commodities, or services instead of money

Examples:

- Donated space
- Volunteer time

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Program Income

Income earned as direct result of grant award

- Must receive prior approval from CPJAD to earn program income for VOCA project
- Must be reported on quarterly PEO
- Must go back to support project activities <u>with</u> CPJAD prior approval
- Used only for allowable program costs/expenses

Any income earned during project period, but *not* utilized **must** be returned to CPJAD

Indirect Costs

<u>Direct Costs</u>: Costs for activities or services that benefit a specific project (e.g., staff salaries, equipment, supplies)

<u>Indirect Costs</u>: Costs of an organization that are not readily assignable to a particular project, but are necessary to operation of organization and performance of project (DOJ 2017 Financial Guide)

- Costs usually treated as indirect:
 - Rent
 - Facility operation and maintenance
 - Utilities
 - Telecommunications (e.g. organization's phone system)
 - Administrative staff working across agency programs

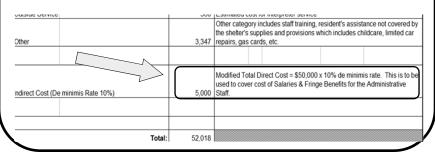
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Indirect Costs Documentation

- Federal Indirect Cost Rate:
 - Approved by a Federal agency
 - Submit award letter and supporting documentation to CPJAD prior to budget approval
- 10% De Minimis
 - Certification of 10% de minimis indirect cost rate
- CPJAD Indirect Cost Computation Worksheet
 - Identifies cost base (MTDC, direct salaries and wages, direct salaries and wages plus fringe)
 - Lists direct costs in budget that are being used to calculate amount that can be applied to indirect costs for that project

Indirect Costs Documentation

- Program Activities
 - Include as line item on budget justification form
 - Identify which items indirect cost amount will be applied towards
 - Include only costs allowable under grant program (e.g. VOCA)



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Request for Funds & Cash Balance Report (RFF)

PURPOSE:

- Mechanism for grantees to request funds on a monthly basis – based on project's need and anticipated use of funds
- 2. Monitor cash balance

(Example)

DEPARTMENT OF THE ATTORNEY GENERAL REQUEST FOR FUNDS AND CASH BALANCE REPORT							
check one:	FINAL DRAW	AWDOWN (due at CPJAD DOWN (due at CPJAD by t T (due at CPJAD by the 60	the 30th day after project	t end date)			
PROJECT TITLE: Trafficking Victim Case Manag	ement	REP	ORT NO. 3				
PART A. REQUEST FOR GRANT FUNDS	GRANT	AGENCY MATCH	TOTAL				
1. AMOUNT OF GRANT AWARD	\$ 50,000	\$ 12,500	\$ 62,500				
2. PERCENT OF TOTAL GRANT	80%	20%	100%				
3. ADVANCES REQUESTED TO DATE	\$ 8,000	Leave Blank	Leave Blank				
I. BALANCE OF AWARD AVAILABLE	\$ 42,000	Leave Blank	Round to nearest dollar				
5. AMOUNT OF THIS REQUEST	\$ 2,000	Leave Blank	w/ exception of final repor				
For State Agencies transfer of funds to A	Appropriation Cod	de:		31			

PART B. CASH BALANCE REPORT	GRANT	AGENCY MAT	CH TOTAL	1						
1. TOTAL CASH RECEIVED AS OF 9/30/2017	\$ 6,000.00	0 \$ Leave Blan	k Leave Blank							
2. LESS: CUMULATIVE EXPENDITURES AS OF 9/30/2017	\$ 10,000.4	4 \$ 1,000.56	\$ 11,001.00							
3. ENDING CASH BALANCE	\$ -4,000.4	4 \$ the Blan	k Leave Blank							
ADMINISTERING AGENCY: AMOUNT OF CASh										
SIGNATURE OF ICC	ceived as of corting date		DATE: 10/10/2017							
TYPED NAME & TITLE: Jane D PREPARER NAME: John Smith	PHONE #:	808-867-5309	FAX #: 808-867-5310							
FOR USE BY THE DEPARTMENT OF THE ATTORNEY GENERAL ONLY Payment Approved: Goods/Svs. Satisfactorily Received: By: Date Goods/Svs. Received:										
Date Invoice Received	Date Invoice Received: Specialist									
AG/CPJAD #7 3/2015	SUBMIT ORIGINAL AND	2 COPIES								
				32						

Request for Funds & Cash Balance Report (RFF)

- Submit completed RFF form (one original and two copies), even if no funds are being requested
- Due at CPJAD by the 15th of each month
- Forms available on-line at: http://ag.hawaii.gov/cpja/gp/
- Drawdown requests should be based upon least amount needed for disbursements/reimbursements to be made immediately or within 10 days to ensure that
 Federal cash on hand is kept to minimum

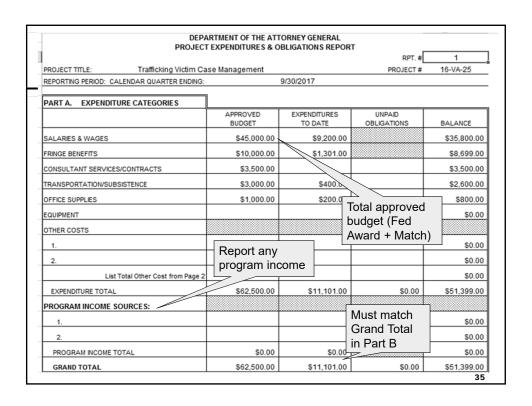
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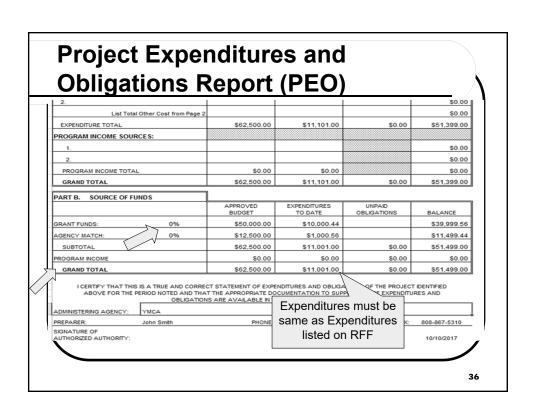
Project Expenditures and Obligations Report (PEO)

PURPOSE:

- CPJAD and Grantee to monitor project expenditures
- Help ensure project funds are spent in a timely manner, within budget, and by end of project period
- Information collected is required by Department of Justice (DOJ), Office of the Chief Financial Officer, for federally funded projects

(Example)





Project Expenditures and Obligations Report (PEO)

- Submit completed PEO form (one original and two copies)
- Due quarterly at CPJAD: By the 15th of April, July, October, & January
- Forms available on-line at: http://ag.hawaii.gov/cpja/gp/

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What are some reasons for "kicking back" RFF reports?

RFF common errors:

- Incorrect report number
- Incorrect reporting month
- Agency match not included
- Part B. Total Cash received shows a date before the check was sent out

What are some reasons for "kicking back" PEO reports?

PEO common errors:

- Incorrect report number
- Incorrect reporting quarter
- Agency match not included in approved budget
- Page 2 of other costs is missing
- Part A and Part B totals do not match

Part B of RFF must match Expenditures to Date section on Part B of PEO

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CPJAD Restrictions

- Overtime
- Fringe benefits
- Travel & ground transportation
- Equipment
- Payment for unused accrued vacation



Federal Unallowable Costs

- Fundraising
- Lobbying
- Costs incurred outside project period
- Food & beverage expenditures*
- Replacing lost, damaged, theft of equipment (willfully or negligently)
- Gifts (i.e., honorarium, lei)
- Entertainment



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Allowable Project Expenditures

- Procurement of goods & services
- Equipment
- Computer hardware & software
- Personnel & fringe benefits
- Consultants (\$650/day or \$81.25/hour)*



Allowable Project Expenditures

- Training, travel, per diem rate (lodging & food), ground transportation, baggage fees and related costs
- Sole source over \$150,000 prior approval is needed
- Conference related activity costs (must adhere to training/conference planning cost thresholds and conditions)*
- *Some exceptions and/or additional restrictions apply, ask your Specialist for more information

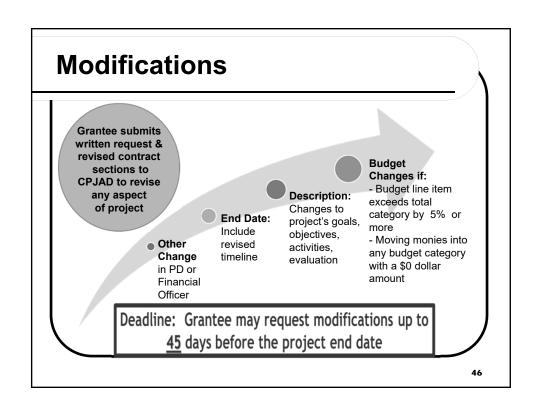
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Training/Conference Planning Cost Thresholds

- Meeting room/audio-visual services: lesser of \$25 per day per attendee or \$20,000
- Printing: every effort should be made to provide conference materials to participants electronically or via print-ondemand services/options

Training/Conference Cost Thresholds

- Logistical planners: lesser of \$50 per attendee or \$8,750
- Programmatic planners: lesser of \$200 per attendee or \$35,000
- Food and refreshments (not allowed)



Budget Modification

Purpose: To amend approved budget

- Change in excess of 5% of total category including match obligation; latest request due 45-days prior to project end
- Change in price and/or quantity
- New unapproved budget items
- Source of in-kind/cash match changes
- MUST BE DONE PRIOR TO EXPENDITURE

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Effective Coordination & Communication between PD & FO

1) Budget Benchmarks

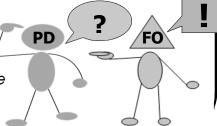
Are we expending in a timely manner?

2) Modifications

Do we need to readjust cost categories to reflect project's actual expenses?

3) Sustainability of Project

Will we be able to continue the project?



III. Monitoring, Records, & Reports

- Monitoring Projects
- Master Project File
- Fiscal Administration File



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CPJAD Monitoring Activities

- Project self-assessment form (Example)
- Desk monitoring
- Enhanced programmatic desk review
- On-site monitoring of program & fiscal records



CPJAD On-Site Monitoring Activities

- Conduct entrance interview
- Review programmatic, administrative, and basic financial information on grant
- Interview with project staff
- Conduct exit interview
- Monitoring report issued

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Top 10 CPJAD Monitoring Findings

- 1. Lack of communication between Project Director & Fiscal Officer
- 2. Missing documentation
- Project Director does not regularly review fiscal reports
- 4. Time & activity sheets improperly maintained
- 5. No system to track client/outcome data

Top 10 CPJAD Monitoring Findings

- 6. Untimely expenditures/project activities
- 7. Fiscal reports not submitted on time and incorrect
- 8. Progress reports not submitted on time
- 9. Inadequate monitoring of subrecipients
- 10. Commingling of grant funds

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Required by Office of Justice Programs (OJP)

- Award/contract
- Books of original entry
- General ledger
- Subsidiary ledgers
- Personnel & payroll ledgers
- Source documents supporting accounting transactions

Examples of Source Documents

- Cash receipts
- Cancelled checks
- Invoices sent and received
- Credit memos/reimbursements
- Employee/volunteer time and activity sheets
- Overtime records

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Examples of Source Documents (cont'd)

- Approval/completed travel
- Data tracking sheets (e.g., client, outcomes, trainings)
- Car usage log for leased vehicles
- Contracts with subgrantees
- Memoranda of Agreement (MOA)



Master Project File

Maintained by **Project Director** (or **Project Manager**)

Organized

By sections; chronological order

Neat

Documents necessary for master file

• Complete

Contract, Supplemental Agreement, etc.

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Master Project File

1	Contract & Application for Grant	5	Sole Source (Restrictive Purchase)
2	Supplemental Agreement	6	Project Modification Request/Approval
3	Fiscal Reports (RFFs, PEOs)	7	Project Equipment Inventory
4	Progress Reports (6 month, PMT, annual)	8	Loss, Damage, Theft of Equipment Report

9	Correspondence: POS, CPJAD, Fiscal Office, Delayed Correspondence, etc.	11	Training Agendas
10	Monitoring Reports	12	Time and Activity Sheets (Example) - Certification of Grant-Funded Employment (if applicable)

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Fiscal Administration File

Maintained by Fiscal Officer

Organized
 By sections; chronological order

Neat

Documents necessary for fiscal file

Complete

Contract, Supplemental Agreement, RFFs, PEOs, monthly ledger, etc.

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Fiscal Administration File

- Contract & application for grant
- Project modification request/approval
- Receipts & invoices (includes OT, travel, etc.)
- General ledger
- Correspondence
- Financial reports submitted to CPJAD

Subrecipient Monitoring

Required process – Proper oversight of subawards by Recipient to ensure grant compliance by Subrecipient

Includes collection and review of:

- Financial reporting systems and supporting documentation
- · Federal reports and tracking systems
- · Time and activity sheets



Can Stock Photo

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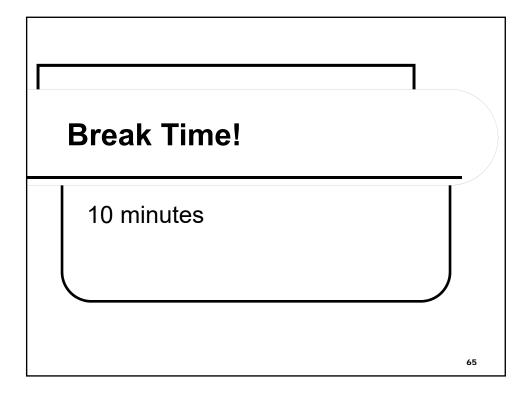
Retention of Records & Reports

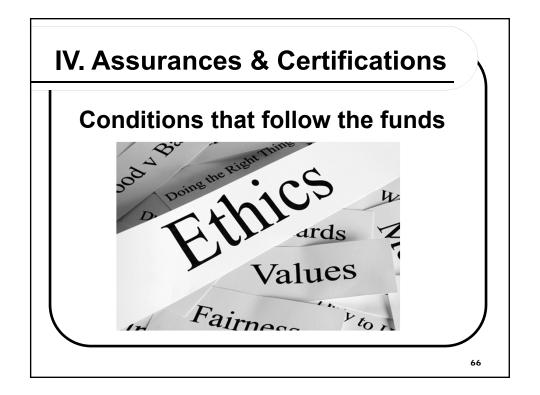
Retention & Access Requirements of Records

- Federal/State examination & audit Three years* following date of submission of final Federal Financial Report (SF-425) by CPJAD
- Coverage
- Access to <u>all</u> records

*May need to retain for longer if notified for purposes such as, litigation, claim, negotiation, audit, or other action

-- DOJ 2017 Financial Guide





Assurances & Certifications

Failure to Meet Assurances & Certifications:

- Suspension of payment
- Suspension of grant activities
- Termination of contract
- Prohibited from receiving any future grant awards for a specified period not to exceed 5 years

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Assurances & Certifications

- A. Signed by Department Head, Chief of Police, or Chief Executive Officer
- B. Submitted with contract
- c. Contract requirement
- D. May differ due to source of federal award

Assurances & Certifications

1. General Conditions	6. Lobbying*
2. Special Conditions	7. Confidential Funds*
3. Non-Supplanting	8. Non-Discrimination
4. Drug-Free Workplace*	9. Procedures for Discrimination Complaints*
5. Debarment, Suspension, Ineligibility,	10. Equal Employment Opportunity Policy and Plan*
and Voluntary Exclusion	11. Other – Depends on Grant (VAWA, Coverdell, etc.)

*Certification required depending on grant amount or agency status

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General Conditions

- Conditions attached to funding source are carried through to Grantee
- General and fiscal regulations of CPJAD
- Termination of contract, discontinuation of payment, non-availability of funds

Special Conditions

- Special Conditions attached to funding source are carried through to Grantee
- Reporting requirements of CPJAD and grant program
- Funds subcontracted to faith-based organizations
- Reporting fraud, waste, abuse, and similar misconduct

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Confidentiality

- Grantees must, to the extent permitted by law, reasonably protect confidentiality and privacy of clients
- Client information cannot be shared without informed, written, reasonably time-limited consent of client
- Federal definition of Personally Identifying Information (PII) is broad
- Check your General and Special Conditions and grant rules/regulations for specific restrictions of your grant

Non-Supplanting

- Prohibits use of grant funds for supplanting state and local funds
- Federal funds must be used to <u>supplement</u> existing funds for program activities, and not replace those funds appropriated for same purpose

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Drug-Free Workplace

*Applies to state agencies ONLY

- Must certify maintenance of a drug-free workplace
- Drug-Free Workplace program policies must be posted and distributed to employees
- Policies include:
 - Notify employer within 5 days of incident
 - Notify CPJAD within 10 days of reported incident
 - Take appropriate action within 30 days of incident
 - Required drug abuse assistance rehabilitation

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THIS COMPANY

PROMOTES A

DRUG FREE ENVIRONMENT

Debarment, Suspension, Ineligibility, and Voluntary Exclusion

- Federal policy to conduct business only with responsible persons
- Debarment or suspension of a participant in program by one agency has government-wide effect

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Lobbying

Anti-Lobbying Act

A. No federal funds may be used, either directly or indirectly, to support the enactment, repeal, modification or adoption of any law, regulation, or policy at any level of government

Lobbying

Anti-Lobbying Act (cont'd)

B. Anti-lobbying restrictions are enforceable via large civil penalties, with civil fines between \$10,000 and \$100,000 per each individual occurrence of lobbying activity

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Certification of Non-Discrimination

- Specific non-discrimination requirements that follow grant programs (e.g., DOJ Nondiscrimination Regulations)
 - <u>Title VI of the Civil Rights Act of 1964</u>
 - Omnibus Crime Control and Safe Streets Act of 1968 as amended
 - Section 1407 of the Victims of Crime Act of 1984
 - Title IX of the Education Amendments of 1972



- Section 504 of the Rehabilitation Act of 1973
- Title II of the Americans with Disabilities Act of 1990
- Age Discrimination Act of 1975
- Executive Order 13166 (national origin)
- Executive Order 13279 and 28 C.F.R. pt 38 Faith Based – Equal Treatment
- Nondiscrimination Grant Condition in the Violence Against Women Act (VAWA) Reauthorization of 2013

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Certification of Non-Discrimination

Summary

Protected Classes:

Race Age Color Sex

National Origin Gender Identity (VAWA)

Religion* Sexual Orientation (VAWA)

Disability

(*Sincerely held ethical or morally held beliefs.)

Reminder:

DOJ defines program or activity as the whole organization that receives federal funds. If one unit of the organization receives a grant, the entire organization is covered. Same applies to Subgrantees.

Faith-Based Organizations

- DOJ Regulations for FBO Guidance (Revised April 4, 2016)
- New Notice & Referral Requirements
 - Written notice inclusions
 - Beneficiary objections
 - Sample notice & beneficiary referral request

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VAWA Reauthorization Act of 2013

- Definition
- Sex segregated programming vs. sex specific programming
- Necessary to essential operations
- Comparable services
- Gender identity
- Serving transgender clients

National Origin Discrimination

Limited English Proficiency (LEP)

- Includes discrimination on the basis of Limited English Proficiency
- Person has a first language other than English and a limited ability to read, speak, or understand English



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Certification of Non-Discrimination

Language Access Plan:

- Reasonable step(s) taken
- Ensures meaningful access
- Free of charge
- Establishes & implements policies and procedures

Language Access Plan – 4 Factor Analysis:

- # or % of LEP persons likely to be encountered
- Frequency of LEP persons' contacts
- Nature and importance of program to people's lives
- Resources available and costs

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Certification of Non-Discrimination

Written Language Access Plan should have 6 elements:

- 1) Process for identifying LEP persons who need language assistance
- Information about available language assistance measures
- 3) Training for staff
- 4) Notice to LEP persons
- 5) Monitoring and updating Language Access Plan
- 6) Language Access Plan Coordinator

 More information available at OJP, Office for Civil Rights website:

www.ojp.usdoj.gov/ocr/

 Information on Language Access available via State Office on Language Access:

https://health.hawaii.gov/ola

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Procedures for Discrimination Complaints

 DOJ, Office for Civil Rights is required by law to investigate complaints of discrimination filed against recipients of financial assistance from OJP, its component organizations, or COPS

Procedures for Discrimination Complaints

- Grantee/Subgrantee civil rights complaint responsibilities:
 - Have a coordinator
 - Make beneficiaries aware that they may complain to agency, CPJAD, or OCR
 - Have process to investigate complaints
 - Notify CPJAD / OCR

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Equal Employment Opportunity Policy and Plan

- What is an EEOP?
 - Compares agency's workforce to relevant labor market
 - Analyzes agency employment practices to determine impact on race, sex, or national origin
 - Tool to identify problem areas where discrimination may be occurring

Certificate for Title

An inventory of supplies and equipment purchased during project period must be submitted to CPJAD at the end of the project period. The inventory should include a list of equipment and unused supplies purchased, costs, and identification numbers (if applicable). If a project has received more than one award, a cumulative inventory of equipment should be kept.

Must be submitted within 60 days after project end date

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Certification of Grant-Funded Employment

Per Title 2 Code of Federal Regulations (CFR) Part 225, Cost of Principles for State, Local, and Indian Tribal Governments, Appendix B, Selected Items of Cost

- For Employees who work solely on single Federal award or cost objective
- For charges for salary and wages of named employee(s) supported by this certification for period covered
- CPJAD will not collect this form; should be available during monitoring

Audit Requirements

- Agencies that expend \$750,000 or more in Federal funds (from all sources) in the organization's fiscal year are required to arrange for a single organization-wide audit conducted in accordance with provisions of Title 2 C.F.R. Subpart F
- Audit reports due no later than 9 months after close of each fiscal year during term of award

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Liability Insurance Requirement

- Minimum amount: \$2 million in commercial general liability insurance
 - \$1 million per occurrence; \$2 million in aggregate in general liability
 - \$1 million per accident in automobile
- Additional insured: Department of Attorney General, State of Hawaii named as an additional insured
- Dates: Effective beginning with contract start date, not contract execution date

V. Resources

DOJ Financial Guide (Dec. 2017):

http://ojp.gov/financialguide/doj/pdfs/DOJ_FinancialGuide.pdf

CPJAD Grant Manuals:

Coverdell JAG RSAT VOCA VAWA

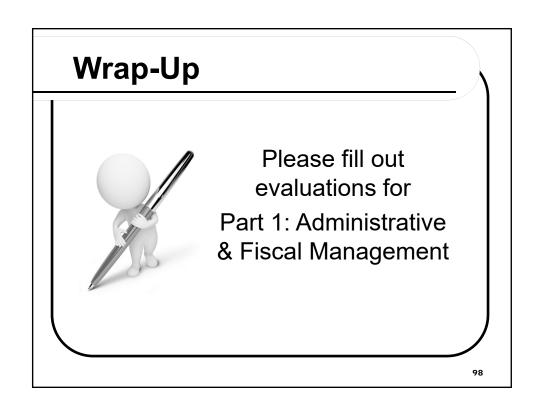
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V. Resources

Websites:

- Office of Justice Programs www.ojp.gov/
- Office on Violence Against Women www.justice.gov/ovw
- Office for Civil Rights www.ojp.gov/about/offices/ocr.htm
- Crime Prevention & Justice Assistance www.ag.hawaii.gov/cpja





Locations for Afternoon Sessions

Please return promptly at 1:00 p.m. for Part II: Reporting Requirements --

• VOCA: LAK 204

• VAWA/SASP: LAK 203

• Coverdell: LAK 200

• JAG: LAK 302

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Lunch Time!