STATE OF HAWAII DEPARTMENT OF THE ATTORNEY GENERAL



2004 REPORT OF THE COMMISSION TO PROMOTE UNIFORM LEGISLATION

SUBMITTED TO THE TWENTY-THIRD STATE LEGISLATURE Regular Session of 2005

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2004 REPORT OF THE

COMMISSION TO PROMOTE UNIFORM LEGISLATION

TO THE HONORABLE MEMBERS OF THE TWENTY-THIRD LEGISLATURE:

The Hawaii Commission to Promote Uniform Legislation, the members of which are Hawaii's representatives to the National Conference of Commissioners on Uniform State Laws, respectfully submits this 2004 Report.

HISTORY OF THE NATIONAL CONFERENCE OF COMMISSIONERS ON UNIFORM STATE LAWS (NCCUSL)

In 1889, the New York Bar Association appointed a special committee on uniformity of laws. In the next year, the New York Legislature authorized the appointment of commissioners "to examine certain subjects of national importance that seemed to show conflict among the laws of the several commonwealths, to ascertain the best means to effect an assimilation or uniformity in the laws of the states, and especially whether it would be advisable for the State of New York to invite the other states of the Union to send representatives to a convention to draft uniform laws to be submitted for approval and adoption by the several states." In that same year, the American Bar Association passed a resolution recommending that each state provide for commissioners to confer with the commissioners of other states on the subject of uniformity of legislation on certain subjects. In August 1892, the first National Conference of Commissioners on Uniform State Laws (commonly referred to as the "NCCUSL" or the "Uniform Law

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Commissioners") convened in Saratoga, New York, three days preceding the annual meeting of the American Bar Association. By 1912, every state was participating in the NCCUSL. As it has developed, the NCCUSL is a confederation of state interests. It arose out of the concerns of state government for the improvement of the law and for better interstate relationships. Its sole purpose has been, and remains, service to state government and improvement of state law.

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II. OPERATION OF THE NCCUSL

A. Financial Support of the NCCUSL.

The NCCUSL, as a state service organization, depends upon state appropriations for its continued operation. All states, the District of Columbia, the Commonwealth of Puerto Rico, and the U.S. Virgin Islands are asked to contribute a specific amount, based on population, for the maintenance of the NCCUSL. In addition, each state commission requests an amount to cover its travel to the NCCUSL annual meeting.

The NCCUSL is a unique institution created to consider state law and to determine in which areas of the law uniformity is important. The work of the NCCUSL has been a valuable addition over time to the improvement of state law in a great many subject areas. Included in that work have been acts such as the Uniform Commercial Code, the Uniform Partnership Act, the Uniform Limited Partnership Act, the Uniform Interstate Family Support Act, the Uniform Controlled Substances Act, the Uniform Anatomical Gift Act, the Uniform Unclaimed Property Act, the Uniform Probate Code, and the Model State Administrative Procedure Act, acts which have been adopted uniformly by nearly all the states or which have been heavily utilized by most state legislatures. Even with acts that have not been uniformly

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adopted, the texts consistently contribute to the improvement of the law and have served as valuable references for the legislatures in their effort to improve the quality of state law.

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The procedures of the NCCUSL ensure meticulous consideration of each uniform or model act. The NCCUSL spends a minimum of two years on each draft. Sometimes, the drafting work extends much longer. The drafting work for such large-scale acts as the Uniform Commercial Code, the Uniform Probate Code, and the Uniform Land Transactions Act took nearly a decade to complete. No single state has the resources necessary to duplicate this meticulous, careful non-partisan effort. Working together with pooled resources through the NCCUSL, the states can produce and have produced the impressive body of state laws called the Uniform State Laws. Without the NCCUSL, nothing like the existing body of uniform state laws would ever be available to the states.

The NCCUSL also permits the states to tap the skills and resources of the legal profession for very little cost. No Uniform Law Commissioner is paid for his or her services. He or she receives compensation only for actual expenses incurred. The NCCUSL estimates that each commissioner devotes approximately 200 hours a year to NCCUSL work, including work on various drafting committees and attendance at the annual meeting. These are hours mainly spent in research and drafting work -- solid, substantive hours. The cumulative value of this donated time in the development of uniform and model acts averages about \$6,000,000 per year, at a conservative estimate. The total requested contribution of all the states to the operation of the NCCUSL is \$1,693,100 in fiscal year 2004-2005. The smallest state contribution is \$11,400 and the largest is \$128,300. Hawaii's contribution is \$17,100, which represents an

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extraordinarily good, cost-effective investment for the citizens of Hawaii. Even a modest use of the work product of the NCCUSL guarantees any state a substantial return on each dollar invested. The State of Hawaii has had one hundred seventeen enactments of uniform acts, amendments to uniform acts, and revised uniform acts. For every dollar invested by each state, it has received very substantial and valuable services.

The annual budget of the NCCUSL comes to \$1,843,975 for the current fiscal year (July 1 to June 30). Of this amount, \$437,688 goes directly to drafting uniform and model acts, and includes travel expenses for drafting committee meetings, printing and publication costs, and editing and personnel costs. About \$408,729 is spent in assisting state legislatures with bills based on uniform and model acts and this amount includes salaries and travel expenses. About \$215,248 is spent on the annual meeting. Public education for uniform and model acts costs about \$228,578 and includes contractual services, materials costs, and travel expenses. The remainder of the budget pays general administrative costs.

The American Bar Association makes a yearly contribution to the NCCUSL. For fiscal year 2004-2005, it has contributed \$56,250. The NCCUSL also seeks grants from the federal government and from foundations for specific drafting efforts. The last federal grant was a grant of \$60,000 to fund the drafting effort for the Uniform Environmental Covenants Act.

The Uniform Commercial Code (UCC) is a joint venture between the NCCUSL and the American Law Institute (ALI). The ALI holds the Falk Foundation funds that are allocated to work on the UCC. The original Falk Foundation grant came in the late 1940s for the original development of the

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UCC. Proceeds from copyright licensing of UCC materials provide revenue to replenish the Falk Foundation corpus. At any time work on the UCC commences, a percentage of NCCUSL and ALI costs are paid from Falk Foundation income.

The NCCUSL will not take money from any source except on the understanding that its drafting work is autonomous. No source may dictate the contents of any uniform act because of a financial contribution.

By seeking grants for specific drafting projects, the NCCUSL expands the value of every state dollar invested in its work. The states, therefore, are assured of a maximized return for their contributions.

The NCCUSL works efficiently for all the states because individual lawyers are willing to donate time to the uniform law movement, and because it is a genuine cooperative effort of all the states. The NCCUSL seemed like a very good idea to its founders in 1892. They saw nearly insoluble problems resulting from the rapid growth of the United States against confusing patterns of inadequate state law. They were deeply concerned about the evils of centralized government, fearing the unchecked growth of the federal government.

The NCCUSL continues to be a very good idea. The states have chosen to maintain the NCCUSL because it has been useful to their citizens and because it strengthens the states in the federal system of government. Different law in different states continues to be a problem. Either the states solve the problem, or the issues are removed to Congress. Without a statesponsored, national institution like the NCCUSL, more and more legislative activity would shift from the state capitols to Capitol Hill in Washington, D.C.

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B. Creation of Uniform and Model Acts.

The procedures for preparing an act are the result of long experience with the creation of legislation. The NCCUSL maintains a standing committee called the Scope and Program Committee that considers new subject areas of state law for potential uniform or model acts. That committee studies suggestions from many sources, including the organized bar, state government, and private persons. If a subject area cannot be adequately studied by the Scope and Program Committee, it is likely to be given to a special study committee. Study committees report back to the Scope and Program Committee. Recommendations from the Scope and Program Committee go to the NCCUSL Executive Committee, and to the entire NCCUSL for approval or disapproval, however the case may be.

Once a subject receives approval for drafting, a drafting committee is selected, and a budget is established for the committee work. A reporter is usually engaged, although a few committees work without professional assistance.

Advisors and participating observers are solicited to assist every drafting committee. The American Bar Association appoints official advisors for every committee. Participating observers may come from state government, from organizations with interests and expertise in a subject, and from the ranks of recognized experts in a subject. Advisors and participating observers are invited to work with drafting committees and to contribute comments. They do not make decisions with respect to the final contents of an act. Only the NCCUSL members who compose the drafting committee may do this.

A committee meets according to the needs of the project. A meeting

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ordinarily begins on Friday morning and finishes by Sunday noon, so as to conflict the least with ordinary working hours. A short act may require one or two committee meetings. Major acts may require a meeting per month for a considerable period of time -- several years, in some instances. A given committee may produce a number of successive drafts, as an act evolves.

At each annual meeting during its working life, each drafting committee must present its work to the whole body of the NCCUSL. The most current draft is read and debated. The entire text of each working draft is actually read aloud -- a reading of a proposed uniform law is not by title only, but is considered section by section either by section title or word for word -- and debated during proceedings of the committee of the whole. This scrutiny continues from annual meeting to annual meeting until a final draft satisfies the whole body of the commissioners. No act is promulgated without at least two years' consideration, meaning every act receives at least one interim reading at an annual meeting and a final reading at a subsequent annual meeting. As noted previously, there is often more than one interim reading and a drafting process that exceeds two years in duration. A draft becomes an official act by a majority vote of the states (one vote to each state). The vote by states completes the drafting work, and the act is ready for consideration by the state legislatures.

The cost of this process to the states is in travel expenses, paper and publication costs, and meeting costs. Nearly all the services are donated, thereby eliminating the single greatest cost factor. For the states, with their necessary cost consciousness, the system has extraordinary value.

C. Administration of the NCCUSL.

The governing body of the NCCUSL is the NCCUSL Executive

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Committee, which is composed of the officers, certain ex officio members, and members appointed by the President of the NCCUSL. Certain activities are conducted by standing committees. As mentioned above, the Committee on Scope and Program considers all new subject areas for possible uniform acts. The Legislative Committee superintends the relationships of the NCCUSL to the state legislatures.

A small staff located in Chicago operates the national office of the NCCUSL. The national office handles meeting arrangements, publications, legislative liaison, and general administration for the NCCUSL.

The NCCUSL has consciously limited its staff to prevent accrual of needless administrative costs. The full-time staff numbers only nine people. Included in that number are the Legislative Director and Legal Counsel, the Deputy Legislative Director and Legal Counsel, the Legislative Counsel, the Chief Administrative Officer, and the Communications Officer, who are the only executive staff. The Executive Director's position is part-time, and is traditionally occupied by someone from the law school community. In addition, the NCCUSL contracts for professional services to aid in the drafting effort. These professional reporters, so-called, are engaged at very modest honoraria to work with drafting committees on specific acts. Most often they are law professors with specific expertise in the area of law addressed in the act they draft. The NCCUSL also contracts with professional, independent contractors for part of its public information and educational materials.

The NCCUSL maintains relations with several sister organizations. Official liaison is maintained with the American Bar Association, which contributes an amount each year to the operation of the NCCUSL. Liaison is also maintained with the American Law Institute, the Council of State 128183_2.DOC -8Governments, and the National Conference of State Legislatures on an ongoing basis. Liaison and activities may be conducted with other associations as interests and activities necessitate.

III. ACTIVITIES OF THE HAWAII COMMISSIONERS

A. <u>Membership of the Hawaii Commission to Promote Uniform</u> Legislation.

The Hawaii Commission to Promote Uniform Legislation was originally created by law in 1911. The Commission is placed within the State Department of the Attorney General and, pursuant to section 26-7, Hawaii Revised Statutes, is advisory to the Attorney General and to the Legislature on matters relating to the promotion of uniform legislation. Pursuant to sections 3-1 and 26-7, Hawaii Revised Statutes, the Commission consists of five members, who are appointed by the Governor, with the advice and consent of the Senate, for staggered terms of four years and until their successors are appointed and qualified. The NCCUSL Constitution requires that each commissioner be a lawyer. A deputy attorney general, assigned by the Attorney General to coordinate the review and preparation of legislative bills, sits with the Commission to provide technical assistance, as necessary, and is recognized as an associate member of Hawaii's delegation to the NCCUSL.

Hawaii's participation, both in terms of appointing uniform law commissioners and contributing funds, is essential. Hawaii benefits from the excellent body of law created for its consideration. The NCCUSL, and all the states, benefit from having Hawaii's direct contribution to the work of the NCCUSL. Hawaii's ideas and experience influence the whole, and the uniform law process is not complete without them. Value contributed returns value, and everybody in every state benefits.

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The members of the Hawaii Commission during 2003-2004 were as follows:

- (1) Lani Liu Ewart;
- (2) Elizabeth Kent;
- (3) Hiroshi Sakai;
- (4) Ken H. Takayama; and
- (5) Robert S. Toyofuku.

All members will continue to serve for 2004-2005. In addition, a former member of the Commission, John A. Chanin, is recognized as a Life Member of the NCCUSL and continues to participate at his own expense in the activities of the NCCUSL. Deputy Attorney General Maurice S. Kato of the Legislative Division has been assigned by the Attorney General to provide staff support for the commissioners and is recognized as an Associate Member of the NCCUSL.

B. NCCUSL Committee Assignments.

The NCCUSL President appoints committees to investigate, study, and, if desirable, draft and review proposed uniform and model acts on subjects designated by the Executive Committee. Committee appointments are selectively made -- not all members of the NCCUSL have the privilege of serving on a committee.

During 2003-2004, Commissioner Hiroshi Sakai served as a member of three special committees of the NCCUSL, the Drafting Committee on Agricultural and Agricultural Related Cooperatives Act, the Drafting Committee on Consumer Debt Counseling, and the Drafting Committee on Environmental Covenants Act. For 2004-2005, he will continue to serve as a member of the Drafting Committee on Uniform Agricultural and Agricultural Related Cooperatives Act and the Drafting Committee on Uniform Consumer Debt Counseling Act and will serve on the Standby Committee on Uniform Environmental Covenants Act and the Drafting Committee to Prepare Amendments to Uniform Common Interest Ownership Act.

Commissioner Sakai attended four committee meetings: (1) Drafting Committee on Uniform Consumer Debt Counseling Act on October 8-10, 2004, in Chicago, Illinois; (2) Drafting Committee to Prepare Amendments to Uniform Common Interest Ownership Act on October 29-30, 2004, at Waltham, Massachusetts; (3) Drafting Committee on Uniform Agricultural and Agricultural Related Cooperatives Act on November 12-14, 2004, at Philadelphia, Pennsylvania; and (4) Drafting Committee on Consumer Debt Counseling Act on January 21-23, 2005, in Chicago, Illinois.

For 2003-2004, Commissioner Elizabeth Kent served as a member of the Standby Committee on Uniform Mediation Act, the Committee to Draft International Conciliation Amendments to the Uniform Mediation Act, and the Study Committee on Public Health Emergency Response Authority. For 2004-2005, Commissioner Kent will continue to be a member of the Standby Committee on Uniform Mediation Act and will serve as a member of the Study Committee on E-Government.

Former Hawaii Commission member John A. Chanin, as a Life Member of the NCCUSL, served for 2003-2004 as a member of another . special committee, the Drafting Committee on Uniform Wage Withholding Procedure Act. For 2004-2005, he will serve as a member of the Standby Committee on Uniform Wage Withholding Procedure Act and as the Enactment Plan Coordinator and member of the Drafting Committee on Uniform Foreign Country Money Judgments Recognition Act.

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For 2003-2004, Commissioner Ken H. Takayama served as a member of three special committees, the Committee of Legislative Counsel, the Study Committee on the Revision/Expansion of Uniform Money Services Act, which became the Drafting Committee to Prepare Amendments to the Uniform Money Services Act, and the Study Committee on Misuse of Genetic Information and also served as the Hawaii liaison member of the Legislative Committee, a standing committee of the National Conference. For 2004-2005, Commissioner Takayama will continue to serve as Hawaii's liaison member of the Legislative Committee and as a member of the Committee of Legislative Counsel, the Study Committee on Misuse of Genetic Information, and the Standby Committee to Prepare Amendments to the Uniform Money Services Act.

The Legislative Committee was created as a standing committee to encourage the development of legislative programs in each state to accomplish the introduction and passage of bills to enact uniform and model acts of the NCCUSL. The activities of the Legislative Committee are directed by the Chair and the Legislative Council. Each state and the District of Columbia, the Commonwealth of Puerto Rico, and the United States Virgin Islands are represented by a commissioner designated as the liaison member for that jurisdiction who is responsible for the legislative program in that commissioner's home jurisdiction. The represented jurisdictions are grouped into ten regions. A member of the Legislative Council is assigned to each region, with the responsibility to oversee the legislative activities in the states in the assigned region. For 2003-2004, Commissioner Robert S. Toyofuku served as a member of the Legislative Council and will continue to serve during 2004-2005. He is the Legislative Council member who oversees the legislative activities in the states in the Western Region (Alaska, California, Hawaii, Nevada, Oregon, and Washington). On December 3-5, 2004, Commissioner Toyofuku attended a meeting of the Legislative Council in Chicago, Illinois. In addition, for 2004-2005, Commissioner Toyofuku will serve on the Study Committee on Interstate Depositions.

In order to provide liaison between the several special committees and the NCCUSL's Executive Committee, the work of the NCCUSL is divided into six divisions with special committees assigned to the divisions. One of the six divisions, Division F, was chaired by Commissioner Lani Liu Ewart in 2003-2004 and she will continue to chair Division F for 2004-2005. As the chair of Division F, she is an ex officio member of the Standby A. Committee to Revise Uniform Commercial Code Article 2, Sales, and Article 2A, Leases, the Drafting Committee to Prepare Amendments to Uniform Common Interest Ownership Act, the Study Committee to Revise Uniform Conflicts of Laws - Limitations Act, the Special Committee to Enhance Payment of State Dues and Expenses of Commissioners, the Standby Committee on Uniform Environmental Covenants Act, the Study Committee on Internet Private Law, the Standby Committee to Prepare Amendments to Uniform Interstate Family Support Act, the Committee on Liaison with the American Bar Association, the Drafting Committee on Mortgage Satisfaction Act and the related Standby Committee on Uniform Residential Mortgage Satisfaction Act, the Drafting Committee on Uniform Assignment of Rents Act, the Joint Editorial Board for Uniform Real Property Acts, the Standby Committee on Uniform Real Property Electronic Recording Act, and the Standby Committee to Revise Uniform Securities Act.

Commissioner Ewart attended six committee meetings in 2004: three meetings on the Uniform Residential Mortgage Satisfaction Act on January

23-24, on March 12-13, and on May 14-15, all in Washington, D.C.; two meetings on the Uniform Assignment of Rents Act on April 16-17 in Chicago, Illinois, and on October 29-30 in Waltham, Massachusetts; and one meeting on the Uniform Common Interest Ownership Act on October 29-30 in Waltham, Massachusetts.

C. <u>Meetings Attended.</u>

The commissioners attended the meetings of their respective NCCUSL committees (as listed in the previous section), which are scheduled by the committee chairs as needed and which are usually held on the mainland. In addition, the NCCUSL met in its 113th year in Portland, Oregon, from July 30, to August 6, 2004. NCCUSL President Fred H. Miller called the meeting to order at 9:00 a.m., Pacific Daylight Time, on Friday, July 30, 2004, with the Host Committee of commissioners from the State of Oregon on the dais, in the Grand Ballroom of the Hilton Portland & Executive Tower.



Commissioners Ewart, Sakai, Takayama, and Toyofuku and former Hawaii Commission member and NCCUSL Life Member Chanin attended the 2004 annual meeting. During the sessions of the annual meeting of the NCCUSL, the commissioners who are members of committees meet separately with their committees and, if scheduled, appear with their committees on the dais in the main meeting room during the reading of draft uniform acts.



Hiroshi Sakai, Robert S. Toyofuku, John A. Chanin, Lani Liu Ewart, and Elizabeth Kent are photographed (by Maurice Kato) during a break in the annual meeting at a rare moment when the commissioners were together at the Hawaii delegation's table at the same time. Conflicting Army National Guard commitments prevented Commissioner Ken H. Takayama from attending the annual meeting.

After consideration of the latest drafts, the NCCUSL adopted the new Uniform Residential Mortgage Satisfaction Act, the new Uniform Real Property Electronic Recording Act, the new Model Entity Transactions Act, the new Uniform Wage Withholding and Unemployment Insurance Procedure Act, and amendments to the Uniform Money Services Act and the Uniform Trust Code.

Further information on the NCCUSL and copies of the approved final drafts of the uniform acts can be found at its website,

http://www.nccusl.org/Update/.

D. Legislative Appearances by the Hawaii Commissioners.

In addition to serving as the NCCUSL Legislative Council member for the Western Region, Commissioner Toyofuku served in 2003-2004 and will continue to serve in 2004-2005 as the Commission's liaison to the Hawaii State Legislature. The Commission to Promote Uniform Legislation is advisory to the State Legislature, as well as to the Attorney General, and stands ready to assist the Legislature in providing information on any uniform act that the Legislature may be considering for enactment. Consequently, the Hawaii commissioners, upon notification by Commissioner Toyofuku of scheduled public hearings and as assigned by Chairman Sakai, have testified before the committees of the Legislature when public hearings have been held on bills to enact uniform laws.

During the regular session of 2004, Commissioner Toyofuku arranged for the introduction of and/or monitored the movement of bills with regard to the amendments to Uniform Commercial Code Article 1, amendments to 'Uniform Commercial Code Articles 3 and 4, Uniform Commercial Code Revised Article 7, the Uniform Probate Code Article V, Parts 1-4 (1998), the Uniform Athlete Agents Act, the Uniform Arbitration Act, and the Uniform Guardianship and Protective Proceedings Act. He spent time at the Legislature meeting with various legislators regarding NCCUSL related bills. He also prepared testimony and testified on before the Senate Committee on Commerce, Consumer Protection and Housing, on the Uniform Commissioner Ewart prepared testimony and testified before the House Committee on Judiciary and the Senate Committee on Judiciary and Hawaiian Affairs on the Uniform Guardianship and Protective Proceedings Act. Commissioners Sakai, Kent and Takayama also spent time preparing supporting testimony and making various appearances on behalf of the Commission at the Legislature.

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IV. UNIFORM ACTS ENACTED IN HAWAII

The State of Hawaii has supported the NCCUSL not only by sending a delegation of commissioners to the NCCUSL but also by enacting the uniform acts adopted by the NCCUSL. However, as with other statutes, the process of review and amendment of uniform acts is an ongoing, never-ending process that responds to changing circumstances and needs of our society.

A. Uniform Acts Introduced for Enactment in 2004.

During the regular session of 2004, bills were introduced to enact or amend the following uniform and model acts: (1) Uniform Commercial Code Revised Article 1 -- General Provisions (2001); (2) Uniform Commercial Code Revised Article 7 – Documents of Title (2003); (3) Uniform Guardianship and Protective Proceedings Act, which is revised Parts 1-4 of Article V of the Uniform Probate Code Article V, Parts 1-4 (1998); and (4) Uniform Athlete Agents Act. Of these, three were passed by the Legislature and approved by the Governor and enacted as acts of the Session Laws of Hawaii 2004: Uniform Commercial Code Revised Article 1 was enacted on July 2, 2004, as Act 162, Uniform Commercial Code Revised Article 7 was enacted on July 2, 2004, as Act 163, and the Uniform Guardianship and Protective Proceedings Act was approved by the Governor on July 2, 2004, with a delayed effective date of January 1, 2005, as Act 161.

B. Table of Uniform Acts Enacted in Hawaii.

Attached as Appendix 1 to this report is a table listing the sixty-two original, amended, or revised uniform acts enacted in Hawaii, either as a whole, in a substantially similar version, or in a modified version. The table also lists the references to the Hawaii Revised Statutes where the uniform acts or their similar or modified versions may be found. Some of the listed uniform acts, such as the Uniform Criminal Extradition Act, have been superseded by other uniform acts adopted by the National Conference after enactment in Hawaii. A review of the superseding uniform acts should be done on an ongoing basis for the eventual updating of the Hawaii Revised Statutes by enactment of the superseding uniform acts.

V. A SUMMARY OF NEW UNIFORM ACTS

During the 2004 annual meeting, the NCCUSL considered and adopted six new or amended uniform acts. These acts are briefly described below, based on summaries prepared by John M. McCabe, Esq., Legislative Director and Legal Counsel of the NCCUSL.

A. Uniform Residential Mortgage Satisfaction Act.

The Uniform Residential Mortgage Satisfaction Act provides that a mortgagee must provide a statement of satisfaction that is recorded in the real property records when a mortgagor has paid off the mortgage. The mortgagor is also entitled to a payoff letter. In the event there is no timely response to a request for a statement of satisfaction (thirty days after notice), the mortgagor may provide an affidavit through qualified intermediaries for the real property records in lieu of the statement of satisfaction.

B. Uniform Real Property Electronic Recording Act.

The Uniform Real Property Electronic Recording Act equates electronic documents and signatures to original paper documents and manual signatures so that electronic documents pertaining to real estate transactions may be electronically recorded. The act also establishes a state board to establish standards for electronic recording.

C. <u>Uniform Wage Withholding and Unemployment Insurance</u> <u>Procedures Act.</u>

The Uniform Wage Withholding and Unemployment Insurance Procedures Act strives to provide a harmonized wage base for each state and between states for computing withholding for income taxes and unemployment compensation taxes. It also provides for one set of reporting and payment requirements and dates for employers to meet.

D. Model Entity Transactions Act.

The Model Entity Transactions Act provides procedures for mergers, conversions, interest exchanges, and domestications of business and nonprofit entities, including partnerships, limited partnerships, limited liability companies and corporations. Cross entity transactions of these kinds are made more universally possible. The objective is to accomplish such a transaction with appropriate approvals without having to dissolve an entity and without extinguishing any obligations owed by preceding entities in the process.

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E. <u>Amendments to Uniform Trust Code</u>.

An assortment of technical amendments were made to the Uniform Trust Code, including optional provisions for notice to qualified beneficiaries and more specific procedures for termination or modification of an irrevocable trust.

F. Amendments to Uniform Money Services Act.

Limited technical amendments were made to this uniform act in 2004.

VI. RECOMMENDATIONS FOR ENACTMENT IN 2005

The Hawaii Commission to Promote Uniform Legislation annually selects uniform acts that have not yet been enacted in Hawaii and recommends the enactment of those selected uniform acts. However, the Commission's selection is based in part on practical and logistical considerations and the number of uniform acts recommended for enactment in any legislative session is not intended to imply that other uniform acts should not be considered. The Commission stands ready to provide information and support on any uniform act that the Legislature may have before it for consideration.

For the regular session of 2005, the Commission recommends enactment of the Uniform Athlete Agents Act (pending waiver of the Auditor's sunrise review) and the Uniform Environmental Covenants Act. These acts are summarized below:

A. Uniform Athlete Agents Act.

The Uniform Athlete Agents Act (UAAA) provides for the uniform registration, certification, and background check of sports agents seeking to

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represent student athletes who are or may be eligible to participate in intercollegiate sports, imposes specified contract terms on these agreements to the benefit of student athletes, and provides educational institutions with a right to notice along with a civil cause of action for damages resulting from a breach of specified duties.

B. Uniform Environmental Covenants Act.

This new uniform act approved in 2003 creates an interest in real estate called an "environmental covenant" that assures a plan of rehabilitation for contaminated real property (brownfields) and control of use that may be separately conveyed to and enforced by a relevant third person called a holder. An underlying plan between state or federal government and landowner for "remediation" of the property must be in place for an environmental covenant to be created and conveyed. The ultimate objective of this act is to allow contaminated property to be returned to those uses consistent with prescribed clean-up, essentially making them marketable. The act provides for the creating of such a covenant, its termination when appropriate, priority over other real estate interests and enforcement over the time the covenant is in place. An environmental covenant is perpetual unless a specific term is prescribed in the instrument creating it. The interest will be recorded in the real estate records.

VII. CONCLUSION

The Hawaii Commission to Promote Uniform Legislation offers its assistance in obtaining information or advice regarding the uniform acts recommended for consideration, or any other uniform act adopted by the NCCUSL. The Commission wishes to express its appreciation for the interest in and support of the Commission's efforts to promote uniform legislation that have been received from the Governor, the Attorney General, and the Legislature.

Respectfully submitted,

COMMISSION TO PROMOTE UNIFORM LEGISLATION

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By:

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HIROSHI SAKAI Chairman

TABLE OF UNIFORM ACTS ENACTED IN HAWAII

ACT	(Date of I	NCCUSL A	doption
	or A	mendment)	
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HAWAII REVISED STATUTES

1. Uniform Anatomical Gift Act (1968)(1987)

Part I, Chapter 327

Chapter 658A

Chapter 836

Chapter 583

Chapter 583A

(Repealed 2002)

Article 1, Chapter 490

- 2. Uniform Arbitration Act (1956)(2000)
- 3. Uniform Attendance of Out of State Witnesses Act (1931)(1936)
- 4. Uniform Child Custody Jurisdiction Act (1968)
- 5. Uniform Child-Custody Jurisdiction and Enforcement Act (1997)
- 6. Uniform Commercial Code (1951)(1957) Chapter 490 (1962)(1966) (and Revised Articles)
- Uniform Commercial Code Article 1 General Provisions (2001)
- 8. Uniform Commercial Code Article 2A -- Article 2A, Chapter 490 Leases (1987)(1990)
- 9. Uniform Commercial Code Article 3 -- Article 3, Chapter 490 Negotiable Instruments (1990)(1991)
- 10.Uniform Commercial Code Article 4 --
Bank Deposits and Collections (1990)Article 4, Chapter 490
- 11. Uniform Commercial Code Article 4A -- Article 4A, Chapter 490 Funds Transfer (1989)
- 12. Uniform Commercial Code Article 5 -- Article 5, Chapter 490 Letters of Credit (1995)

ACT (Date of NCCUSL Adoption or Amendment)

- 13. Uniform Commercial Code Article 6 --Bulk Sales (1989)
- 14. Uniform Commercial Code Article 7 --Documents of Title (2003)
- 15. Uniform Commercial Code Article 8 --Investment Securities (1977)(1994)
- 16. Uniform Commercial Code Article 9 --Secured Transactions (1972) (1999)
- 17. Uniform Common Trust Fund Act (1938)(1952)
- Uniform Controlled Substances Act (1970)(1973)
- 19. Uniform Criminal Extradition Act (Superseded 1980)
- 20. Uniform Custodial Trust Act (1987)
- 21. Uniform Deceptive Trade Practices Act (1964)(1966)
- 22. Uniform Determination of Death Act (1978)(1980)
- 23. Uniform Disclaimer of Property Interests Act (1999)

24. Uniform Disposition of Community Property Rights at Death Act (1971)

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Article 6, Chapter 490 (Repealed 1998)

Article 7, Chapter 490

Article 8, Chapter 490

Article 9, Chapter 490

Chapter 406

Chapter 329 (Substantially similar)

Chapter 832

Chapter 554B

Chapter 481A

§ 327C-1(Substantially similar definition)

Chapter 526

Chapter 510

25.	Uniform Division of Income for Tax Purposes Act (1957)	Part II, Chapter 235
26.	Uniform Durable Power of Attorney Act (1979)(1987)	Chapter 551D
27.	Uniform Electronic Transactions Act (1999)	Chapter 489E
28.	Uniform Enforcement of Foreign Judgments Act (1948)(1964)	Chapter 636C
29.	Uniform Rules of Evidence Act (1953)(1974)(1986)(1988)	Chapter 626
30.	Uniform Fiduciaries Act (1922)	Chapter 556
31.	Uniform Foreign-Money Claims (1989)	Chapter 658B
32.	Uniform Foreign Money Judgments Recognition Act (1962)	Chapter 658C
33.	Uniform Fraudulent Transfer Act (1984)	Chapter 651C
34.	Uniform Guardianship and Protective Proceedings Act (1997)	Parts 1-4, Article V, Chapter 560
35.	Uniform Health-Care Decisions Act (Modified)	Chapter 327E
36.	Uniform Information Practices Code (1980)	Chapter 92F (Substantially similar)
37.	Uniform Interstate Family Support Act (1992)(1996)	Chapter 576B
38.	Uniform Jury Selection and Service Act (1970)(1971)	Part I, Chapter 612 (Substantially similar)

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ACT (Date of NCCUSL Adoption or Amendment)

- 39. Uniform Limited Liability Company Act (1995) (1996)
- 40. Uniform Limited Partnership Act (1976)(1983)(1985)
- 41. Uniform Limited Partnership Act (2001)
- 42. Uniform Management of Institutional Funds Act (1972)
- 43. Uniform Parentage Act (1973)
- 44. Uniform Partnership Act (1914) (1997)
- 45. Uniform Photographic Copies as Evidence Act (1949)
- 46. Uniform Premarital Agreement Act (1983)
- 47. Uniform Principal and Income Act (1997)(2000)
- 48. Uniform Probate Code (1969)(1975)(1982)(1987)(1989) (1990)(1991)(1998)
- 49. Uniform Prudent Investor Act (1994)
- 50. Uniform Reciprocal Enforcement of Support Act (1950)(1958)(1968)

51. Uniform Rendition of Accused Persons (Superseded 1980)

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Chapter 428

Chapter 425D (Repealed effective July 1, 2004)

Chapter 425E (Effective on July 1, 2004)

Chapter 517D

Chapter 584

Part IV, Chapter 425

§ 626-1, Rules 1001 to 1008

Chapter 572D

Chapter 557A

Chapter 560

Chapter 554C

Chapter 576 (Repealed 1997)

Chapter 833

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	ACT (Date of NCCUSL Adoption or Amendment)	HAWAII REVISED STATUTES
52.	Uniform Residential Landlord and Tenant Act (1972)	Chapter 521
53.	Uniform Securities Act (1956)(1958) (Superseded 1985)	Chapter 485
54.	Uniform Status of Convicted Persons Act (1964)	Chapter 831
55.	Uniform Statutory Rule Against Perpetuities Act (1986)(1990)	Chapter 525
56.	Uniform Testamentary Additions to Trusts Act (1960)(1961) (Uniform Probate Code § 2-511 (1991))	§ 560:2-511
57.	Uniform Trade Secrets Act (1979)(1985)	Chapter 482B
58.	Uniform Transfer-on-Death (TOD) Security Registration Act (1998)	Chapter 539
59.	Uniform Transfers to Minors Act (1983)(1986)	Chapter 553A
60.	Uniform Trustees' Powers Act (1964)	Chapter 554A
61.	Uniform Unclaimed Property Act (1981)	Part I, Chapter 523A
62.	Uniform Unincorporated Nonprofit Association Act (1992)(1996)	Chapter 429

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