

DEPARTMENT OF THE ATTORNEY GENERAL

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LEGAL CANNABIS BUSINESSES MUST BE ALLOWED ACCESS TO BANKING SYSTEM FOR ACCOUNTABILITY, HAWAII URGES

HONOLULU --- Hawaii Attorney General **Doug Chin** and Alaska Attorney General **Jahna Lindemuth**, joined by 17 other attorneys general, urged Congress today to advance legislation allowing states with legalized medical or recreational marijuana (cannabis) to bring that commerce into the banking system.

Attorney General Chin and Attorney General Lindemuth co-chair the bipartisan National Association of Attorneys General Marijuana Working Group, comprised of states that have legalized either medical cannabis dispensaries, like Hawaii, or recreational cannabis.

Attorney General Chin said, "Banks and other depository institutions are currently hindered by federal law from providing financial services to cannabis businesses. This encourages a cash-only, grey market that hurts law enforcement and tax collections."

The multi-state letter requests legislation that would provide a legal "safe harbor" for depository institutions that provide a financial product or service to a covered business in a state that regulates its marijuana industry. Attorney General Chin and the 18 attorneys general emphasized that the requested legislation would not only protect public safety by bringing grey-market financial activities into the banking sector and thus subject to law enforcement monitoring, but would also result in billions of dollars infused into the banking industry.

"Twenty-nine states [including Hawaii] and several U.S. territories have legalized the medical use of marijuana. Among those, eight states and the District of Columbia also allow recreational use by adults over 21 years of age. However, because federal government classifies marijuana as an illegal substance, banks providing services to state-licensed cannabis businesses could find themselves subject to criminal and civil liability under the Controlled Substances Act and certain federal banking statutes," the letter states.

The attorneys general also note a recent decision by the United States Department of Justice to rescind guidance on how financial institutions could provide services to state-licensed marijuana businesses consistent with federal law. That rescission, the attorneys general argue, has made even more urgent the need for congressional action to get the cash generated by this industry into a regulated banking sector.

The multi-state letter was sponsored by Hawaii, Alaska, District of Columbia and North Dakota. It was also signed by California, Colorado, Connecticut, Guam, Illinois, Iowa, Maine, Maryland, Massachusetts, New Mexico, New York, Oregon, Pennsylvania, Vermont, and Washington.

Today in Hawaii, 8 licensees have received permission to operate dispensaries for licensed medical cannabis patients.

A copy of today's letter is attached.

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January 16, 2018

Hon. Paul Ryan Speaker of the House H-232, The Capitol Washington, DC 20515

Hon. Mitch McConnell Majority Leader 317 Russell Bldg Washington, DC 20510

Hon. Kevin McCarthy Majority Leader H-107, The Capitol Washington, DC 20515

Hon. John Cornyn Majority Whip 517 Hart Bldg. Washington, DC 20510

Hon. Mike Crapo Chair Senate Committee on Banking, Housing & Urban Affairs 534 Dirksen Senate Building Washington, DC 20510

Dear Congressional Leaders:

Hon. Nancy Pelosi Minority Leader H-204, The Capitol Washington, DC 20515

Hon. Charles E. Schumer Minority Leader 322 Hart Bldg. Washington, DC 20510

Hon. Steny Hoyer Minority Whip 1705 Longworth Office Building Washington, DC 20515

Hon. Richard J. Durbin Minority Whip 711 Hart Bldg. Washington, DC 20510

Hon. Sherrod Brown Ranking Member Senate Committee on Banking, Housing & Urban Affairs 534 Dirksen Senate Building Washington, DC 20510

We are a bipartisan group of state attorneys general who recognize that the states and federal government share a strong interest in protecting public safety and bringing grey market activities into the regulated banking sector. To address these goals, we urge Congress to advance legislation that would allow states that have legalized medical or recreational use of marijuana to bring that commerce into the banking system.

Twenty-nine states and several U.S. territories have legalized the medical use of marijuana. Among those, eight states and the District of Columbia, also allow recreational use by adults over 21 years of age. However, because the federal government classifies marijuana as an illegal substance, banks providing services to state-licensed cannabis businesses could find themselves subject to criminal and civil liability under the Controlled Substances Act and certain federal banking statutes. This risk has significantly inhibited the willingness of financial institutions to provide services to these businesses.

Despite the contradictions between federal and state law, the marijuana industry continues to grow rapidly. Industry analysts report that sales grew by 30% to \$6.7 billion in 2016 and expect those totals to exceed \$20 billion by 2021. Yet those revenues often exist outside of the regulated banking space. Businesses are forced to operate on a cash basis. The grey market makes it more difficult to track revenues for taxation purposes, contributes to a public safety threat as cash intensive businesses are often targets for criminal activity, and prevents proper tracking of large swaths of finances across the nation.

To address these challenges, we are requesting legislation that would provide a safe harbor for depository institutions that provide a financial product or service to a covered business in a state that has implemented laws and regulations that ensure accountability in the marijuana industry such as the SAFE Banking Act (S. 1152 and H.R. 2215) or similar legislation. This would bring billions of dollars into the banking sector, and give law enforcement the ability to monitor these transactions. Moreover, compliance with tax requirements would be simpler and easier to enforce with a better-defined tracking of funds. This would, in turn, result in higher tax revenue.

Prior Department of Justice guidance outlined how financial institutions could provide services to state-licensed marijuana businesses consistent with their obligations under federal law and created some space for the banking industry to work with those businesses, though challenges remained in many areas. The recent rescission of that guidance has made the need for Congressional action to get the cash generated by this industry into a regulated banking sector even more urgent.

Our banking system must be flexible enough to address the needs of businesses in the various states, with state input, while protecting the interests of the federal government. This includes a banking system for marijuana-related businesses that is both responsive and effective in meeting the demands of our economy. We look forward to working with you as you move forward in this process and lending our voice and expertise as you develop legislation.

Sincerely,

Jahna Lindemuth

Alaska Attorney General

Doug Chin

Hawaii Attorney General

Xavier Becerra

California Attorney General

Karl A. Racine

District of Columbia Attorney General

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